

00511

1962/10/18

CONFIDENTIAL, OADR

EXCISE

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LATIN AMERICAN SCENARIO

1. All Latin American Ambassadors will be requested to be at their posts by Sunday morning except possibly for Ambassador Mann. He would be withheld only if decided to use him as an emissary.
2. About 12 hours before a Presidential speech, each Ambassador would be requested to inform his Foreign Minister that the US had intelligence information which suggested that some time in the next few days there might be a widespread and concerted effort on the part of the Communists and their sympathizers to create riot and disorder, if possible upset governments, and attack American Government and other property and persons. They would suggest that quiet steps be taken promptly to be in readiness for such possibility. They should be informed that, if such disorders break out and they need additional riot control equipment, they should consult the Ambassador who will be able to arrange prompt deliveries. They should also be informed that if they feel their government is in danger because of inability to deal with the situation and if they wish for the assistance under the terms of the Rio Pact and the Punta del Este resolutions of American military personnel

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DEPARTMENT OF STATE A/ODC/MR

DATE 3/18

REVIEWED BY

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() DELEGATE

DATE

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~~E~~ To deal with these Communist efforts, such personnel will be available to come in by sea or air. ~~X~~ At same time they should ask for an appointment with the top official in town for time of President's speech. (See Tab A for instructions to Ambassador.)

3. As of the time of the President's speech our Ambassadors should call upon the chiefs of state or next highest ranking official and present them with a copy of the President's message. They should urge them to make as promptly as possible public statements in support of the President's position. Each Ambassador will have to be given some discretion as to how hard they should press for such statement depending upon their appraisal of the possibility of it being a favorable one from our standpoint. At the same time the Ambassador should inform the official that, at the earliest possible date, and not later than the following morning if the speech is given in the evening, a meeting of the OAS Council will be held at the US request to authorize a meeting of the Organ of Consultation of the Inter-American System under the Rio Pact. The presentation of the case for such a meeting will be made by the Secretary. We hope they could instruct their representative at that meeting by most rapid possible means to support the US proposal. They should

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also inform the official that the US would propose as a minimum that such a meeting of the Organ of Consultation should authorize member governments to take any or all of the various steps contained in Article 8 of the Rio Pact against Cuba as representing a threat to the peace of the Hemisphere within the terms of Article 6. The actions authorized should include the use of armed force. (See Tab A for instructions to Ambassadors, Tab B for text of President's TV statement, TAB C for text of letter from President to Chiefs of State.)

4. Immediately after the President's speech the US will ask the Secretary General of the OAS to arrange for a meeting of the Council as soon as possible but not later than the following morning at which the above proposal would be made by the US.

5. If the calling of a meeting of the Organ of Consultation of Inter-American System is approved, at that meeting the Council can immediately constitute itself as the Organ of Consultation and we should seek to have it do so.

6. At the Organ of Consultation meeting we should introduce a resolution along the lines described. We would not seek at this time collective agreement which with 14 votes would be binding on all parties for breaking

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diplomatic relations with Cuba and for instituting a complete economic embargo including air and ship communications. But we should hold the Organ of Consultation in session to consider these and other measures that may be required as the situation develops. (See Tab D for the draft resolutions applicable to a blockade situation, for to an air strike situation, respectively.)

7. The Secretary General of the OAS would notify the appropriate body of the UN (probably UN Secretary General) of the action taken by the Organ of Consultation.

8. In the event of disorders seriously threatening the stability of Latin American Governments, the Ambassador is authorized, either at request of host government or on his own, to request US military assistance. (See Tab E for draft telegram to Ambassadors.)

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DRAFT TELEGRAM

~~EVACUATION ALERT~~

~~Blockade or Simultaneous Attack Track~~

To be delivered to Ambassador Only at 9:00 a.m. local time Oct. _____

1. At _____ p.m. tonight President Kennedy will make nationwide TV statement text of which is being sent you by separate message. This message covers actions required of you in connection with that statement.

2. It is of utmost importance that contents that statement be known in advance of statement to no one in Embassy staff except yourself, your secretary, DCM and CAS. Substance this message should also be provided to others than yourself only on a strict need-to-know/and piecemeal basis.

3. On receipt this message you should seek earliest possible appointment with FM or most senior official available in succeeding couple of hours and state that US has received intelligence information which suggests that sometime in next few days there may be concerted Hemisphere-wide attacks led by Communists on established governments, public order and US property and citizens of unprecedented violence. You

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should suggest that quiet and not too visible but prompt measures to be in readiness, would be highly advisable. You should also state that US will have stocks of ribt equipment on call by air at short notice in Canal Zone. You should also say that you expect to have more specific information in the course of the day and therefore wish as matter of greatest importance to see Chief of State or highest ranking other official available at _____ p.m. same day. (One half hour in advance of President's statement.)

4. At appointment with Chief of State you should give him text of President Kennedy's TV statement and following letter from President Kennedy to Chief of State.

5. You should also inform him that at US request OAS Council was being called into session for 10 a.m. the following morning to call for an immediate meeting of the Organ of Consultation of the Inter-American System. You should reinforce strongly the importance of getting instructions to his representative at that meeting to support such action.

6. You should also reinforce the President's request for support of a resolution by the Organ of

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Consultation taken as promptly as possible; and very preferably on same day, agreeing that the governments of the Hemisphere should take all actions they may deem necessary against Cuba as provided for in Article 8 of the Rio Pact. (FYI. For time being US primary interest lies in obtaining Organ of Consultation resolution which includes provision use armed force indicated meet situation. Such resolution would not rpt not require states supporting resolution use armed force. US will however quite probably seek prompt agreement through Organ on other measures envisaged Article 8 which we contemplate would be mandatory and binding upon parties. END FYI) Proposed text of US resolution is contained in separate message and should be made available to him. All important arguments for such support are clearly set forth in President's statement and letter.

7. You should make clear that this is a first vital step to deal with a major thrust by the USSR to the peace and security not only of this Hemisphere but the whole free world. It is not possible to anticipate how this more intensified struggle against the forces of international communism will develop. Therefore it

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will be necessary to keep the Organ of Consultation in being to consider other actions which may become necessary or may be suggested by one or another of the member states.

8. You should also follow up President's letter to discuss possible collaboration in military field by host country. If Chief of State interested, such collaboration can be arranged with special representatives US JCS.

9. You should inform Chief of State that in recognition of possibility of disorders fomented by Communist elements on orders from Moscow and Havana against law and order and the established government and perhaps US property and citizens, the US has special stockpiles of riot control equipment in Canal Zone available promptly by air on request to you. ~~You~~ should also state that if at any time he feels that under the provisions of the Rio Pact or the Punta del Este Resolutions, he needs US military assistance in the maintenance of law and order against the attempts of such elements to destroy democratic government, such help will be available by air or sea from nearby points such as Canal Zone on short notice to you. (FYI. Separate ~~X~~)

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~~X~~able will provide you details re availability US
military assistance as well as discretion act your
initiative. END FYI) ~~XX~~

10. You should report the results of your
intervention NIACT. All cable traffic unrelated this
subject or other emergency should be kept absolute
minimum.

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ELCOMADE TRACK

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1. Whereas, the Inter-American Treaty of Reciprocal Agreement of 1947 (Rio Treaty) recognizes the obligation of mutual assistance and common defense among the American Republics and provides for effective reciprocal assistance to meet armed attacks against any American state and to deal with threats of aggression against any of them;

2. Whereas, the Seventh Meeting of Consultation of Ministers of Foreign Affairs, held in San José, Costa Rica, condemned the intervention or the threat of intervention of extracontinental communist powers in the hemisphere and reiterated the obligation of the American states to observe faithfully the principles of the regional organization;

3. Whereas, the Eighth Meeting of Consultation of Ministers of Foreign Affairs in Punta del Este in January 1962 agreed to urge the member states to take those steps that they may consider appropriate for their individual or collective self-defense, and to cooperate, as may be necessary or desirable, to strengthen their capacity to counteract threats or acts of aggression, subversion, or other dangers to peace and security resulting from the continued intervention in this hemisphere of Sino-Soviet powers;

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4. Whereas, the Ministers of Foreign Affairs of the American Republics at Washington in October 1962 reasserted the firm intention of the Governments represented and of the peoples of the American Republics to conduct themselves in accordance with the principles of the Charter of the Organization of American States, and affirmed the will to strengthen the security of the Hemisphere against all aggression from within or outside the Hemisphere and against all developments or situations capable of threatening the peace and security of the Hemisphere through the application of the Inter-American Treaty of Reciprocal Assistance of Rio de Janeiro;

5. Whereas, incontrovertible evidence has appeared despite repeated warnings, that the Government of Cuba, as threatened the peace of the Hemisphere by permitting the establishment of intercontinental and middle range missile bases on its territory by the Sino-Soviet powers.

Therefore, the Organ of Consultation, meeting in accordance with Article 6 of the Rio Treaty at Washington in October 1962, does hereby resolve:

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That in accordance with Articles 6 and 8 of the Rio Treaty member states should take all measures, individually or collectively, including the use of armed force, which they may deem necessary to ensure that the Government of Cuba can no longer receive from the Sino-Soviet powers military equipment to threaten the peace and security of this Hemisphere.

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TAB D-2

[~~STRIKE TRACK~~]

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First 4 paragraphs identical to Blockade Track Resolution

5. Whereas, incontrovertible evidence has appeared that the Government of Cuba has permitted the establishment of intercontinental and middle range missile bases on its territory by Sino-Soviet powers. These bases combined with the military equipment and installations previously known and publicized have provided the Government of Cuba with a weapons system which threatens the peace and security of the Hemisphere.

Therefore, the Organ of Consultation meeting in accordance with Articles 6 and 8 of the Rio Treaty at Washington in October 1962 does hereby resolve:

That in accordance with Articles 6 and 8 of the Rio Treaty member states should take all measures, individually or collectively, including the use of armed force, which they may deem necessary to ensure that the weapons system in Cuba cannot be used to disrupt the peace and security of the Hemisphere.

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TAB E

TELEGRAM

TO: Amembassy Santo Domingo	NIACT
- Port-au-Prince	"
Caracas	"
Guatemala City	"

Deliver to Ambassador Only 9:00 a.m. October _____

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Because of possibility of public disorders and danger to life and property US citizens over next few days for reasons contained separate messages, US fleet units with landing parties aboard will be available within approximately one hour steaming time from Santo Domingo for next few days. They have instructions to enter and land at your request without reference to Washington or fleet headquarters. This may be done at your initiative alone or at request of host government. Communicate your request to Navy Attache or in absence Navy Attache to US military officer your staff who will have been designated this purpose.

You are urged however to use due restraint before bringing them into port.

Also appropriate port nearest Caracas, Guatemala City and Port-au-Prince.

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